## HOUSE BILL 2256

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State of Washington 59th Legislature 2005 Regular Session

By Representatives Condotta, Armstrong, McDonald, Clements, Schindler, Holmquist, Rodne, Kristiansen, Bailey, McCune, Sump, Shabro, Kretz and Newhouse

Read first time 03/01/2005. Referred to Committee on Commerce & Labor.

- AN ACT Relating to public employees bill of rights; amending RCW
- 2 28B.52.045, 41.56.122, 41.76.045, 41.59.100, 41.80.100, and 47.64.160;
- 3 and creating a new section.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that it is a 6 substantial governmental interest to:
  - (1) Extend to public employees protections similar to those afforded to private sector employees regarding reporting and accountability for their bargaining representatives;
  - (2) Assure that a public employee's right to refrain from compelled speech and from financing expenditures that are not germane to the collective bargaining process or to contract administration is properly balanced with the bargaining representative's ability to collect dues and fees and to use them;
- 15 (3) Discourage corruption and mismanagement within employee 16 organizations; and
- 17 (4) By providing better information, reduce the disputes brought 18 under union security clauses between members of a bargaining unit and 19 their bargaining representative.

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1 **Sec. 2.** RCW 28B.52.045 and 1987 c 314 s 8 are each amended to read 2 as follows:

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- (1) Upon filing with the employer the voluntary written authorization of a bargaining unit employee under this chapter, the employee organization which is the exclusive bargaining representative of the bargaining unit shall have the right to have deducted from the salary of the bargaining unit employee the periodic dues and initiation fees uniformly required as a condition of acquiring or retaining membership in the exclusive bargaining representative. Such employee authorization shall not be irrevocable for a period of more than one Such dues and fees shall be deducted from the pay of all employees who have given authorization for such deduction, and shall be transmitted by the employer to the employee organization or to the depository designated by the employee organization. Nothing in this section obligates the employer to withhold funds for a political action committee obligated to report under RCW 42.17.040.
- (2) A collective bargaining agreement may include union security provisions, but not a closed shop. If an agency shop or other union security provision is agreed to, the employer shall enforce any such provision by deductions from the salary of bargaining unit employees affected thereby and shall transmit such funds to the employee organization or to the depository designated by the employee organization.
- (3) A union security provision in a collective bargaining agreement is not permitted and ceases to be binding unless the employee organization that is the exclusive bargaining representative of employees covered by a union security provision permitted in this chapter and any affiliated organization collecting dues, fees, or assessments pursuant to a union security provision:
- (a) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining the affected employees' right to decline membership in the union and the process for paying a work place representation fee, the services the bargaining agent will provide for that fee, and the process for receiving any funds collected as agency fees but not used for purposes germane to the collective bargaining process or to contract administration;
- (b) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining that employees have a

right of nonassociation when based upon bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such employee is a member, and the process for exercising this right;

- (c) Provide each employee with an annual written notice specifying the financial information the exclusive bargaining representative or affiliated organization will make available to the affected employee upon request. Any exclusive bargaining representative with annual receipts of two hundred thousand dollars or more shall, on request by an affected employee, provide the employee with detailed and timely information as specified in rule by the commission on at least the following:
- (i) Salary, the cost of fringe benefits, allowances, and other direct or indirect disbursements to each officer of the exclusive bargaining representative, and the support staff, as well as all contributions to state or national affiliates and any official or employee thereof;
- (ii) All income received or the value of services furnished to an exclusive bargaining representative by either a parent affiliated labor organization or by any other labor organization on behalf of the exclusive bargaining representative; and
- (iii) An itemization of the total amount spent by the exclusive bargaining representative for such items as contract negotiation and administration, organizing activities, labor dispute activities, public relations activities, political activities, voter education and issue advocacy activities, contributions to charitable, nonprofit, or community organizations, and travel expenses;
- (d) Permit all members of the bargaining unit equal ability to affect decisions related to work place representation; and
- (e) Do not expend or divert funds collected as work place representation dues or fees to make contributions or expenditures to influence an election or to operate a political committee, unless an assessment for such use is affirmatively authorized by an affected employee. Such authorized assessments must be segregated from dues and fees collected pursuant to the collective bargaining agreement and reported pursuant to RCW 42.17.040.
- (4) An employee who is covered by a union security provision and who asserts a right of nonassociation based on bona fide personally

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held religious beliefs or the tenets or teachings of a church or 1 2 religious body of which such employee is a member shall either have his or her right accommodated by the reduction or waiver of the 3 representation fees, or pay to a nonreligious charity or other 4 charitable organization an amount of money equivalent to ((the periodic 5 dues and initiation fees uniformly required as a condition of acquiring 6 7 or retaining membership in the exclusive bargaining representative)) a 8 pro rata share of expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters 9 affecting wages, hours, and other conditions of employment. 10 charity shall be agreed upon by the employee and the employee 11 12 organization to which such employee would otherwise pay the dues and 13 fees. The employee shall furnish written proof that such payments have 14 If the employee and the employee organization do not reach been made. 15 agreement on such matter, the commission shall designate the charitable The employee shall not be a member of the employee 16 organization. organization but is entitled to all the representation rights of a 17 member of the employee organization. 18

19 **Sec. 3.** RCW 41.56.122 and 1975 1st ex.s. c 296 s 22 are each 20 amended to read as follows:

A collective bargaining agreement may:

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(1) Contain union security provisions: PROVIDED, That nothing in this section shall authorize a closed shop provision: FURTHER, That agreements involving union security provisions must safeguard the right of nonassociation of public employees based on bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such public employee is a member. Such public employee shall either have his or her right accommodated by the reduction or waiver of the representation fees, or pay an amount of money equivalent to ((regular union dues and initiation fee)) a pro rata share of expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters affecting wages, hours, and other conditions of employment to a nonreligious charity or to another charitable organization mutually agreed upon by the public employee affected and the bargaining representative to which such public employee would otherwise pay the dues and initiation fee. The public employee shall furnish written

proof that such payment has been made. If the public employee and the 1 2 bargaining representative do not reach agreement on such matter, the commission shall designate the charitable organization. ((When there 3 is a conflict between any collective bargaining agreement reached by a 4 public employer and a bargaining representative on a union security 5 provision and any charter, ordinance, rule, or regulation adopted by 6 7 the public employer or its agents, including but not limited to, a civil service commission, the terms of the collective bargaining 8 agreement shall prevail.)) The employee shall not be a member of the 9 employee organization but is entitled to all the representation rights 10 11 of a member of the employee organization.

(2) Provide for binding arbitration of a labor dispute arising from the application or the interpretation of the matters contained in a collective bargaining agreement.

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## 15 **Sec. 4.** RCW 41.76.045 and 2002 c 356 s 12 are each amended to read 16 as follows:

- filing with the employer the voluntary written (1)Upon authorization of a bargaining unit faculty member under this chapter, employee organization which is the exclusive bargaining representative of the bargaining unit shall have the right to have deducted from the salary of the bargaining unit faculty member the periodic dues and initiation fees uniformly required as a condition of acquiring or retaining membership in the exclusive bargaining representative. Such employee authorization shall not be irrevocable ((for a period of more than one year)). Such dues and fees shall be deducted from the pay of all faculty members who have given authorization for such deduction, and shall be transmitted by the employer to the employee organization or to the depository designated by the employee organization. Nothing in this section obligates the employer to withhold funds for a political action committee obligated to report under RCW 42.17.040.
- (2) A collective bargaining agreement may include union security provisions, but not a closed shop. If an agency shop or other union security provision is agreed to, the employer shall enforce any such provision by deductions from the salary of bargaining unit faculty members affected thereby and shall transmit such funds to the employee

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organization or to the depository designated by the employee organization.

- (3) A union security provision in a collective bargaining agreement is not permitted and ceases to be binding unless the employee organization that is the exclusive bargaining representative of employees covered by a union security provision permitted in this chapter and any affiliated organization collecting dues, fees, or assessments pursuant to a union security provision:
- (a) Provide each faculty member with annual written notice, separate from any other publication, conspicuously explaining the affected faculty members' right to decline membership in the union and the process for paying a work place representation fee, the services the bargaining agent will provide for that fee, and the process for receiving any funds collected as agency fees but not used for purposes germane to the collective bargaining process or to contract administration;
- (b) Provide each faculty member with annual written notice, separate from any other publication, conspicuously explaining that faculty members have a right of nonassociation when based upon bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such faculty member is a member, and the process for exercising this right;
- (c) Provide each employee with an annual written notice specifying the financial information the exclusive bargaining representative or affiliated organization will make available to the affected employee upon request. Any exclusive bargaining representative with annual receipts of two hundred thousand dollars or more shall, on request by an affected employee, provide the employee with detailed and timely information as specified in rule by the commission on at least the following:
- (i) Salary, the cost of fringe benefits, allowances, and other direct or indirect disbursements to each officer of the exclusive bargaining representative, and the support staff, as well as all contributions to state or national affiliates and any official or employee thereof;
- (ii) All income received or the value of services furnished to an exclusive bargaining representative by either a parent affiliated labor

organization or by any other labor organization on behalf of the exclusive bargaining representative; and

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- (iii) An itemization of the total amount spent by the exclusive bargaining representative for such items as contract negotiation and administration, organizing activities, labor dispute activities, public relations activities, political activities, voter education and issue advocacy activities, contributions to charitable, nonprofit, or community organizations, and travel expenses;
- (d) Permit all members of the bargaining unit equal ability to affect decisions related to work place representation; and
- (e) Do not expend or divert funds collected as work place representation dues or fees to make contributions or expenditures to influence an election or to operate a political committee, unless an assessment for such use is affirmatively authorized by an affected faculty member. Such authorized assessments must be segregated from dues and fees collected pursuant to the collective bargaining agreement and reported pursuant to RCW 42.17.040.
- (4) A faculty member who is covered by a union security provision and who asserts a right of nonassociation based on bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such faculty member is a member shall either have his or her right accommodated by the reduction or waiver of the representation fees, or pay to a nonreligious charity or other charitable organization an amount of money equivalent to ((the periodic dues and initiation fees uniformly required as a condition of acquiring or retaining membership in the exclusive bargaining representative)) <u>a</u> pro rata share of expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters affecting wages, hours, and other conditions of employment. charity shall be agreed upon by the faculty member and the employee organization to which such faculty member would otherwise pay the dues and fees. The faculty member shall furnish written proof that such payments have been made. If the faculty member and the employee organization do not reach agreement on such matter, the dispute shall be submitted to the commission for determination. The employee shall not be a member of the employee organization but is entitled to all the representation rights of a member of the employee organization.

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Sec. 5. RCW 41.59.100 and 1975 1st ex.s. c 288 s 11 are each amended to read as follows:

- (1) A collective bargaining agreement may include union security provisions including an agency shop, but not a union or closed shop. If an agency shop provision is agreed to, the employer shall enforce it by deducting from the salary payments to members of the bargaining unit the dues required of membership in the bargaining representative, or, for nonmembers thereof, a fee equivalent to or less than such dues. Nothing in this section obligates the employer to withhold funds for a political action committee obligated to report under RCW 42.17.040.
- (2) A union security provision in a collective bargaining agreement is not permitted and ceases to be binding unless the employee organization that is the exclusive bargaining representative of employees covered by a union security provision permitted in this chapter and any affiliated organization collecting dues, fees, or assessments pursuant to a union security provision:
- (a) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining the affected employees' right to decline membership in the union and the process for paying a work place representation fee, the services the bargaining agent will provide for that fee, and the process for receiving any funds collected as agency fees but not used for purposes germane to the collective bargaining process or to contract administration;
- (b) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining that employees have a right of nonassociation when based upon bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such employee is a member, and the process for exercising this right;
- (c) Provide each employee with an annual written notice specifying the financial information the exclusive bargaining representative or affiliated organization will make available to the affected employee upon request. Any exclusive bargaining representative with annual receipts of two hundred thousand dollars or more shall, on request by an affected employee, provide the employee with detailed and timely information as specified in rule by the commission on at least the following:

(i) Salary, the cost of fringe benefits, allowances, and other direct or indirect disbursements to each officer of the exclusive bargaining representative, and the support staff, as well as all contributions to state or national affiliates and any official or employee thereof;

- (ii) All income received or the value of services furnished to an exclusive bargaining representative by either a parent affiliated labor organization or by any other labor organization on behalf of the exclusive bargaining representative; and
- (iii) An itemization of the total amount spent by the exclusive bargaining representative for such items as contract negotiation and administration, organizing activities, labor dispute activities, public relations activities, political activities, voter education and issue advocacy activities, contributions to charitable, nonprofit, or community organizations, and travel expenses;
- (d) Permit all members of the bargaining unit equal ability to affect decisions related to work place representation; and
- (e) Do not expend or divert funds collected as work place representation dues or fees to make contributions or expenditures to influence an election or to operate a political committee, unless an assessment for such use is affirmatively authorized by an affected employee. Such authorized assessments must be segregated from dues and fees collected pursuant to the collective bargaining agreement and reported pursuant to RCW 42.17.040.
- (3) All union security provisions must safeguard the right of nonassociation of employees based on bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such employee is a member. Such employee shall either have his or her right accommodated by the reduction or waiver of the representation fees, or pay an amount of money equivalent to ((regular dues and fees)) a pro rata share of expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters affecting wages, hours, and other conditions of employment to a nonreligious charity or to another charitable organization mutually agreed upon by the employee affected and the bargaining representative to which such employee would otherwise pay the dues and fees. The employee shall furnish written proof that such payment has been made. If the employee and the bargaining

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- 1 representative do not reach agreement on such matter, the commission
- 2 shall designate the charitable organization. The employee shall not be
- 3 <u>a member of the employee organization but is entitled to all the</u>
- 4 representation rights of a member of the employee organization.

- **Sec. 6.** RCW 41.80.100 and 2002 c 354 s 311 are each amended to 6 read as follows:
  - (1) A collective bargaining agreement may contain a union security provision requiring as a condition of employment the payment, no later than the thirtieth day following the beginning of employment or July 1, 2004, whichever is later, of an agency shop fee to the employee organization that is the exclusive bargaining representative for the bargaining unit in which the employee is employed. The amount of the fee shall be equal to or less than the amount required to become a member in good standing of the employee organization. Each employee organization shall establish a procedure by which any employee so requesting may pay a representation fee no greater than the part of the membership fee that represents a pro rata share of expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters affecting wages, hours, and other conditions of employment.
  - (2) A union security provision in a collective bargaining agreement is not permitted and ceases to be binding unless the employee organization that is the exclusive bargaining representative of employees covered by a union security provision permitted in this chapter and any affiliated organization collecting dues, fees, or assessments pursuant to a union security provision:
  - (a) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining the affected employees' right to decline membership in the union and the process for paying a work place representation fee, the services the bargaining agent will provide for that fee and the process for receiving any funds collected as agency fees but not used for purposes germane to the collective bargaining process or to contract administration;
- 34 <u>(b) Provide each employee with annual written notice, separate from</u>
  35 <u>any other publication, conspicuously explaining that employees have a</u>
  36 right of nonassociation when based upon bona fide personally held

religious beliefs or the tenets or teachings of a church or religious body of which such employee is a member, and the process for exercising this right;

- (c) Provide each employee with an annual written notice specifying the financial information the exclusive bargaining representative or affiliated organization will make available to the affected employee upon request. Any exclusive bargaining representative with annual receipts of two hundred thousand dollars or more shall, on request by an affected employee, provide the employee with detailed and timely information as specified in rule by the commission on at least the following:
- (i) Salary, the cost of fringe benefits, allowances, and other direct or indirect disbursements to each officer of the exclusive bargaining representative, and the support staff, as well as all contributions to state or national affiliates and any official or employee thereof;
- (ii) All income received or the value of services furnished to an exclusive bargaining representative by either a parent affiliated labor organization or by any other labor organization on behalf of the exclusive bargaining representative; and
- (iii) An itemization of the total amount spent by the exclusive bargaining representative for such items as contract negotiation and administration, organizing activities, labor dispute activities, public relations activities, political activities, voter education and issue advocacy activities, contributions to charitable, nonprofit, or community organizations, and travel expenses;
- (d) Permit all members of the bargaining unit equal ability to affect decisions related to work place representation; and
- (e) Do not expend or divert funds collected as work place representation dues or fees to make contributions or expenditures to influence an election or to operate a political committee, unless an assessment for such use is affirmatively authorized by an affected employee. Such authorized assessments must be segregated from dues and fees collected pursuant to the collective bargaining agreement and reported pursuant to RCW 42.17.040.
- (3) An employee who is covered by a union security provision and who asserts a right of nonassociation based on bona fide personally held religious beliefs or the tenets, or teachings of a church or

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religious body of which the employee is a member, shall((, as a 1 2 condition of employment, make payments to the employee organization, for purposes within the program of the employee organization as 3 designated by the employee that would be in harmony with his or her 4 individual conscience. The amount of the payments shall be equal to 5 the periodic dues and fees uniformly required as a condition of 6 7 acquiring or retaining membership in the employee organization minus 8 any included monthly premiums for insurance programs sponsored by the employee organization)) either have his or her right accommodated by 9 the reduction or waiver of the representation fees, or pay to a 10 11 nonreligious charity or other charitable organization an amount of money equivalent to a pro rata share of expenditures for purposes 12 13 germane to the collective bargaining process, to contract administration, or to pursuing matters affecting wages, hours, and 14 other conditions of employment. The employee shall not be a member of 15 the employee organization but is entitled to all the representation 16 17 rights of a member of the employee organization.

((\(\frac{43}\))) (4) Upon filing with the employer the written authorization of a bargaining unit employee under this chapter, the employee organization that is the exclusive bargaining representative of the bargaining unit shall have the exclusive right to have deducted from the salary of the employee an amount equal to the fees and dues uniformly required as a condition of acquiring or retaining membership in the employee organization. The fees and dues shall be deducted each pay period from the pay of all employees who have given authorization for the deduction and shall be transmitted by the employer as provided for by agreement between the employer and the employee organization. Nothing in this section obligates the employer to withhold funds for a political action committee obligated to report under RCW 42.17.040.

 $((\frac{4}{1}))$  (5) Employee organizations that before July 1, 2004, were entitled to the benefits of this section shall continue to be entitled to these benefits.

Sec. 7. RCW 47.64.160 and 1983 c 15 s 7 are each amended to read as follows:

(1) A collective bargaining agreement may include union security provisions including an agency shop, but not a union or closed shop. If an agency shop provision is agreed to, the employer shall enforce it

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by deducting from the salary payments to members of the bargaining unit the dues required of membership in the bargaining representative, or, for nonmembers thereof, a fee equivalent to or less than such dues.

Nothing in this section obligates the employer to withhold funds for a political action committee obligated to report under RCW 42.17.040.

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- (2) A union security provision in a collective bargaining agreement is not permitted and ceases to be binding unless the employee organization that is the exclusive bargaining representative of employees covered by a union security provision permitted in this chapter and any affiliated organization collecting dues, fees, or assessments pursuant to a union security provision:
- (a) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining the affected employees' right to decline membership in the union and the process for paying a work place representation fee, the services the bargaining agent will provide for that fee, and the process for receiving any funds collected as agency fees but not used for purposes germane to the collective bargaining process or to contract administration;
- (b) Provide each employee with annual written notice, separate from any other publication, conspicuously explaining that employees have a right of nonassociation when based upon bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such employee is a member, and the process for exercising this right;
- (c) Provide each employee with an annual written notice specifying the financial information the exclusive bargaining representative or affiliated organization will make available to the affected employee upon request. Any exclusive bargaining representative with annual receipts of two hundred thousand dollars or more shall, on request by an affected employee, provide the employee with detailed and timely information as specified in rule by the commission on at least the following:
- (i) Salary, the cost of fringe benefits, allowances, and other direct or indirect disbursements to each officer of the exclusive bargaining representative, and the support staff, as well as all contributions to state or national affiliates and any official or employee thereof;

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(ii) All income received or the value of services furnished to an exclusive bargaining representative by either a parent affiliated labor organization or by any other labor organization on behalf of the exclusive bargaining representative; and

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- (iii) An itemization of the total amount spent by the exclusive bargaining representative for such items as contract negotiation and administration, organizing activities, labor dispute activities, public relations activities, political activities, voter education and issue advocacy activities, contributions to charitable, nonprofit, or community organizations, and travel expenses;
- (d) Permit all members of the bargaining unit equal ability to affect decisions related to work place representation; and
- (e) Do not expend or divert funds collected as work place representation dues or fees to make contributions or expenditures to influence an election or to operate a political committee, unless an assessment for such use is affirmatively authorized by an affected employee. Such authorized assessments must be segregated from dues and fees collected pursuant to the collective bargaining agreement and reported pursuant to RCW 42.17.040.
- (3) All union security provisions shall safeguard the right of nonassociation of employees based on bona fide personally held religious beliefs or the tenets or teachings of a church or religious body of which such employee is a member. Such employee shall either have his or her right accommodated by the reduction or waiver of the representation fees, or pay an amount of money equivalent to ((regular dues and fees)) a pro rata share of expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters affecting wages, hours, and other conditions of employment to a nonreligious charity or to another charitable organization mutually agreed upon by the employee affected and the bargaining representative to which such employee would otherwise pay the dues and fees. The employee shall furnish written proof that such payment has been made. Ιf the employee and the bargaining representative do not reach agreement on such matter, the commission shall designate the charitable organization. The employee shall not be a member of the employee organization but is entitled to all the

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1 representation rights of a member of the employee organization.

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